

## FARMINGTON CITY – CITY COUNCIL MINUTES

DECEMBER 1, 2020

### WORK SESSION

*Physically present in Council Chambers: Mayor Jim Talbot; and City Recorder Heidi Bouck. Joining via Zoom: City Manager Shane Pace; City Councilmembers Brett Anderson, Scott Isaacson, Shawn Beus, Amy Shumway, and Rebecca Wayment; Community Development Director Dave Petersen; Associate City Planner Meagan Booth; Planning and GIS Specialist Shannon Hansell; Finance Director Greg Davis; City Attorney Todd Godfrey; Fire Chief Guido Smith; and Recording Secretary Deanne Chaston.*

Mayor **Jim Talbot** called the work session to order at 6:03 p.m.

### TRANSFER OF PARAMEDIC SERVICES

**Mayor Talbot** said he Fire Chief **Guido Smith** have discussed a county-wide transfer of paramedic services for several years, but City Manager **Shane Pace** has tackled this issue most recently.

**Pace** said that the Davis County Sheriff's Office (DCSO) has been providing paramedic services to Farmington City and other cities in the county. A small rural county in Florida is the only County in the nation other than Davis County that has sheriff deputies providing paramedic services. Half of Davis County has already changed paramedic services over to individual cities. **Pace** has recently participated in discussions with county commissioners, city managers, sheriff's office representatives, and fire chiefs in the remaining cities. The goal would be to enhance paramedic services for those cities.

A history of Emergency Medical Services (EMS) in Davis County begins in 1978, when the DCSO began providing paramedic service and ambulance transport countywide through 1994. In 1994, Layton City began their own ambulance transport, adding paramedic service in 2001. In 2002, DCSO discontinued ambulance service to Clinton, Clearfield, Syracuse, Kaysville, and Farmington. By 2005, the South Davis Metro began providing paramedic service. By 2023, DCSO plans to discontinue paramedic service to Clinton, Clearfield, Syracuse, Kaysville, and Farmington.

Currently there are a total of nine paramedic units throughout Davis County, eight of which are partially funded. These include the following: The Layton City Fire Department has two units. The South Davis Metro Fire (covering Bountiful, North Salt Lake, Centerville, Woods Cross, and West Bountiful) has three paramedic units. The DCSO—covering Kaysville, Clearfield, Syracuse, Farmington, Clinton, West Point, South Weber, Fruit Heights, and Sunset (listed in order from largest to least population)—has four. This leads to service comparisons of a paramedic unit for every 39,007 people in Layton; every 33,106 people in the South Davis Metro Fire area; and every 43,296 people in the DCSO service area.

**Pace** said the County is much worse off, and the right level of paramedic services is not being provided. The goal is to expand the nine total paramedic units to 11 in the future. While firefighters are Emergency Medical Technician (EMT) trained, they are not paramedic trained.

**Smith** said on weekends with large events, Farmington's system sometimes breaks down and gets stretched to the max. This results in delayed response times, especially in the western part of the City. He said distance is time, time is tissue, and he would like to try to avoid cellular death.

The standard of care for paramedic services, per State Administrative Code R426-4-200, is that two paramedics should respond to the scene of 911 calls requiring advanced life support. Per NFPA 1710, Advanced Life Support should be on the scene within 8 minutes from dispatch 90 percent of the time.

As Davis County has grown, the need for both paramedic services and law enforcement has also grown. This has led to several issues such as increased response times, one paramedic response, billing and supplies. This change has been discussed among fire chiefs for several years, beginning in the spring of 2019. By that fall, the discussions had grown to include city managers, county officials, dispatch, and the Sheriff's Office. Subcommittees have studied coverage, service delivery, revenue and expenses as well as transition timeline, interlocal agreements, education, and financial aspects with County tax. Findings were reported this spring.

Being considered are 11 paramedic units including:

- 3 in North Davis County (Syracuse, West Point, Sunset, Clinton, Clearfield, and Hill Air Force Base). Stations #21, 31 and 42.
- 3 in Layton City (Layton, South Weber and Hill Air Force Base). Stations #51, 52, and 53.
- 2 in Central Davis County (Kaysville, Fruit Heights, and Farmington). Stations # 61 and 71.
- 3 in South Davis Metro Fire (Centerville, Bountiful, West Bountiful, North Salt Lake, and Woods Cross). Stations #81, 82 and 83.

These 11 units would agree to mutual aid, so the system would be borderless regardless of geopolitical boundaries. Using Automatic Vehicle Location (AVL), the closest ALS unit would be dispatched for emergencies. **Smith** said it will not be the writing on the side of the paramedic vehicle that determines where the units go. It will not be about who is right, but what is right. Countywide paramedic training would be held to ensure continuity. Each paramedic response vehicle would be staffed with two licensed paramedics. All additional paramedic units must be non-transport mobile rescues.

**Pace** said the County Sheriff's concern has been that no area was dropped, including unincorporated areas and small islands. Farmington has explored several possible options. One is joining with Kaysville and Fruit Heights as a tricity department with two paramedic teams for the three cities as a joint paramedic service, department for medical and fire, and district for

medical and fire. **Pace** said those discussion didn't go well. Currently Fruit Heights receives all fire and medical from Kaysville.

The second option is joining the South Davis Metro Fire District with five cities, with Farmington being the second largest city. Farmington would be on the northernmost end with a paramedic unit functioning out of Farmington's Fire Department. The advantage to that would be that the tax increase would be by district, not by city. The disadvantage is working out staffing.

Lastly would be to create a Farmington-only paramedic team, which would cost \$150,000 in capital expenses the first year, \$492,000 in annual wages and benefits for six new paramedics, and \$45,000 in annual operational expenses. **Pace** said these are good conservative estimates, not exaggerations. **Pace** said he and **Smith** feel this is the best option, as there is time to carry out the transition and the current fire station can be a central point for paramedic services. Revenue to cover these expenses would come from the fund balance in the ambulance fund, ongoing transit charges, and a property tax increase.

**Pace** said a property tax increase would work only if the whole county participates. Davis County will remove the County tax levy for paramedic services in 2021. Since 1978, the County has never increased this tax once. This tax has not covered the costs for eight paramedic units, and the Sheriff's budget is supplementing. The County has decided it is not in its best interest to continue operating this way.

**Pace** said that Farmington is currently on the bottom end of property tax rates in the County. Unlike Bountiful, Farmington spends general fund on recreation. All cities would have to increase property taxes as the County decreases theirs. For a \$500,000 home, Farmington's property taxes would increase 23 percent to cover the paramedic services. However, at the same time, Davis County would decrease their property taxes. The net result for a \$500,000 home would be an increase of \$41 a year to cover Farmington paramedic services. This would be about \$3 each month for the enhanced paramedic coverage, and 1.2 percent of a home's total tax bill. In addition, a City general obligation bond will go away next year, helping decrease property taxes.

A transition timeline was laid out. From January to May of 2021, interlocal agreements with county and other cities would be adopted. From January of 2021 to August of 2022, a public information effort will take place. A subcommittee comprised of city managers and fire chiefs throughout the County is already working on a public relations campaign. From June 2021 to April of 2022, cities and service districts will be formed or merged as needed. In June of 2021, Davis County will eliminate the county paramedic tax levy and cities will adjust tax rates to take on additional costs through August of 2022. From June of 2021 to December of 2022, cities will continue to pay the County for paramedic service. Also from June of 2021 to December of 2022, departments will apply for and receive licenses for paramedic service; hire and train new personnel; and purchase necessary equipment and vehicles. From August of 2022 to January of 2023, cities will begin providing paramedic services. Starting January of 2023, the County will eliminate County paramedic services.

A County EMS Advisory Board would be created to detail how this will operate county wide. City Attorney **Todd Godfrey** has drafted language for an agreement, and is trying to work through issues with counsel for Davis County.

**Pace** said he has no reservations with moving forward with Farmington providing its own paramedic services. He actually has concerns continuing with the current model because as population increased, response times have been decreasing. **Smith** agreed, saying the timing couldn't be better for this. However, there will be some investment needed.

Councilwoman **Rebecca Wayment** asked if there will be a need to increase facility space. **Pace** answered that \$150,000 will be needed to create more bed space at the station. **Smith** said a conference room will need to be converted to sleeping quarters.

## **REGULAR SESSION**

*Physically present in Council Chambers: Mayor Jim Talbot; and City Recorder Heidi Bouck. Joining via Zoom: City Manager Shane Pace; City Councilmembers Brett Anderson, Scott Isaacson, Shawn Beus, Amy Shumway, and Rebecca Wayment; Community Development Director Dave Petersen; Associate City Planner Meagan Booth; Planning and GIS Specialist Shannon Hansell; City Attorney Todd Godfrey; Fire Chief Guido Smith; Historic Preservation Commissioner David Barney; and Recording Secretary Deanne Chaston.*

### **CALL TO ORDER:**

Mayor **Jim Talbot** called the meeting to order at 7:05 p.m. He noted that City Hall is cold, below 52 degrees, because of mechanical issues in the building.

### **Roll Call (Opening Comments/Invocation/Pledge of Allegiance)**

Councilwoman **Amy Shumway** offered the invocation, and the Pledge of Allegiance was led by City Manager **Shane Pace**.

### **PUBLIC HEARINGS:**

#### **East Brentwood Estates 2<sup>nd</sup> Amendment Plat Amendment – Lots 19 and 20**

City Planner **Shannon Hansell** presented this agenda item. Applicants **Casey and Nicole Harbertson** purchased Lots 19 and 20 of the East Brentwood Estates 2<sup>nd</sup> Amendment Subdivision. They intend to combine these lots and build on Lot 19, which is higher than the other lot. The applicants want a view lot with a basketball court and pool. They have already flattened out some landscape for a gravel dirt road with a lot of “do it yourself” retaining. As platted, there is a “no build area” on Lots 19 and 20, where both lots include an area of more than 30 percent slope. To build on the Lot 19, the applicant suggests building an approved, engineered retaining wall. However, upon Development Review Committee (DRC) review, City Staff have asked that the City Council table the item because the integrity of the slope is questioned.

Applicant **Casey Harbertson**, joining the meeting through a phone call with Community Development Director **Dave Petersen**, said he is willing to go through whatever process is necessary.

**Mayor Talbot** opened the Public Hearing. Nobody signed up in person or electronically to address the Council on the issue. **Mayor Talbot** closed the Public Hearing.

Councilman **Brett Anderson** said that he is sympathetic to the applicant, who went and bought the land to prevent another building and to preserve his own view lot. He feels the City should be reasonable with this application.

**Mayor Talbot** said he feels it a good idea to table this agenda item, as this has been a sensitive area, and the City wants to appropriately deal with the 30 percent slope in the no build area.

### ***Motion:***

Councilman **Shawn Beus** moved that the City Council table the East Brentwood Estates 2<sup>nd</sup> Amendment Plat Amendment Lots 19 and 20 to allow time to determine the functional priority of the “No Build Area,” and determine the best course of action to ensure the slope integrity.

Councilwoman **Rebecca Wayment** seconded the motion. All Council members voted in favor, as there was no opposing vote.

## **NEW BUSINESS:**

### **Ordinance Establishing Dates, Time and Place for Holding Regular 2021 City Council Meetings**

**Mayor Talbot** said it can be difficult to project all the issues that could affect the upcoming year’s City Council meeting schedule. Typically they are held on the first and third Tuesdays, except in November when there is only one meeting due to Election Day. However, a meeting may be needed on November 30, 2021. A meeting will be tentatively planned for December 21, 2021,

#### ***Motion:***

Councilman **Scott Isaacson** moved to approve the Ordinance establishing dates, time and place for 2021 City Council meetings as attached in packet: January 5 and 19; February 2 and 16; March 2 and 16; April 6 and 20; May 4 and 18; June 1 and 15; July 6 and 20; August 3 and 17; September 7 and 21; October 5 and 19; November 16; and December 7 and 21.

**Shumway** seconded the motion. All Council members voted in favor, as there was no opposing vote.

### **Historic Landmark Designation – Van Fleet/Richard’s Home**

City Planner **Meagan Booth** presented this agenda item. On October 28, 2020, the Farmington City Historic Preservation Commission voted to recommend placement of the house located at 463 North 100 East on the City’s historic landmark register. The Farmington City Council has the final say over such designations. The current property owners, **Jennifer Gunnell** and her granddaughter **Amanda Riddle**, detailed the request for the designation and history of the home. There is conflicting information on when the home was built.

**David Barney** of the Farmington City Historic Preservation Commission addressed the Council. He said there should be two items addressed: approval of the nomination to the landmark registry as well as his appointment as chairman of the Commission. **Barney** said the home meets the criteria for the registry as it is located in Farmington and was on the 2005 reconnaissance survey. According to County Assessor records, the home was on record in 1887 and another said 1870. Either way, the home is historical as it is more than 50 years old.

**Petersen** said the Council can approve the register designation, but should wait until their Dec. 15 meeting to approve **Barney** as Commission chair, as that was not on tonight’s agenda. City Attorney **Todd Godfrey** agreed.

#### ***Motion:***

**Wayment** moved to approve the Ordinance designating the home at 463 North 100 East as a historic resource on the Farmington Historic Landmarks Register as set forth in the recommendation from the Farmington City Historic Preservation Commission.

**Beus** seconded the motion. All Council members voted in favor, as there was no opposing vote.

**Riddle** thanked the Council for approving the designation.

**Approve Purchase of New “AmbuMan Advanced” Manikin for EMS Advanced Life Support and COVID-19 Training**

Fire Chief **Guido Smith** presented this agenda item. Since the outbreak of COVID-19, Farmington Fire Department (FFD) continues to utilize existing Basic Life Support (BLS) manikins for Advanced Life Support (ALS) training. Although not ideal, the FFD has made this work by implementing makeshift practices that meet the “spirit” of critical care training standards. FFD recently received notification of a \$1,800 price reduction on a new ALS manikin capable of providing a superior training platform for EMS providers. Integrated hardware and electronic technology provide EMS personnel lifelike scenarios with real-time feedback on the accuracy and proficiency of treatment rendered. This training device can replicate various cardiac and respiratory scenarios (to include COVID-19) and complies with both national and local protocol standards. This manikin can simulate patients with respiratory distress and airway obstructions. This training device qualifies for CARES Act reimbursement and can be funded from the ambulance enterprise fund until the CARES reimbursement. The reduced price would be \$12,499.

***Motion:***

**Anderson** moved to approve the purchase of Advance Life Support Training Manikin capable of supporting Advance Life Support (ALS) training Curriculums using Ambulance Enterprise funds.

**Isaacson** seconded the motion. All Council members voted in favor, as there was no opposing vote.

**SUMMARY ACTION:**

**Minute Motion Approving Summary Action List**

The Council considered the Summary Action List including approval of minutes from October 27, 2020.

***Motion:***

**Shumway** moved to approve the minutes from October 27, 2020.

**Wayment** seconded the motion. All Council members voted in favor, as there was no opposing vote.

**GOVERNING BODY REPORTS:**

## **City Manager Report**

**Pace** presented the Building Activity Report for October. He said the fire report was not in the packet, but he will get it to Council members tomorrow.

**Pace** said he has had calls concerning the Farmington Creek Trail that goes along the west side of the Creekside Manor Subdivision. Public Works put in some asphalt chips, and it had residents stirred up about the trail location. One resident living next to 500 South was getting ready to put in landscaping and didn't want his yard disturbed. **Roylance** lives on the east side of the creek, and **Ellsworth** wants a temporary gate until the trail goes all the way through. He is worried that people will go into his yard. **Pace** said it is important to get trails in during the subdivision process, because the City tends to get a lot of complaints when trails go in afterward.

The city is getting in touch with the two property owners across the creek, the **Harts** and the **Blacks**, to try to acquire an easement. **Black** may want to develop a future subdivision and **Hart** may want to downsize his property in the future.

**Pace** said he had an update on the boiler in the building. The City has requested and ordered a new part, which could be three weeks out. He suggested that the City has a back up part, and also wants to look at the Police Department and City Hall systems. The current boilers haven't worked well, and Property Manager **Eric Miller** has been frustrated with them for a number of years. It may be worth going to a traditional heating and air system in the future. Due to lack of heating, some employees are working from home while other have been centralized near space heaters. The City offices have stayed open, with all service windows but one closed.

## **Mayor Talbot and City Council Reports**

**Beus** said the Historic Preservation Commission had a couple of applicants. Three potential additions will be recommended to **Mayor Talbot** in the future for his acceptance. He also hopes to forward ideas from the Housing Committee to the Council in January.

**Wayment** said the Park and Recreation Department will be livestreaming their upcoming Christmas concert, and will provide virtual Santa visits this year. **Pace** said volleyball and basketball will start next week.

**Isaacson** said he double-checked the STACK agreements and sent his changes and suggestions over to **Godfrey** today. There was nothing substantive, as most were minor, technical things. **Pace** said STACK will purchase all the property by Dec. 8, 2020. If they are not able to obtain all the parcels, the whole contract will be null and void. **Godfrey** said there will be some future minor additions.

**Mayor Talbot** mentioned the upcoming statute unveiling on Dec. 15, 2020, at 4:30 p.m. at the softball four plex.

## **CLOSED SESSION**

### ***Motion:***



**Isaacson** made the motion to go into a closed meeting for the purpose of character, competence, physical, mental health of an individual. **Beus** seconded the motion, which was unanimously approved.

### **Sworn Statement**

I, **Jim Talbot**, Mayor of Farmington City, do hereby affirm that the items discussed in the closed meeting were as stated in the motion to go into closed session and that no other business was conducted while the council was so convened in a closed meeting.

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**Jim Talbot**, Mayor

### ***Motion:***

**Beus** made a motion to reconvene to an open meeting. The motion was seconded by **Anderson**, which was unanimously approved.

### **ADJOURNMENT**

### ***Motion:***

**Isaacson** made a motion to adjourn the meeting. **Anderson** seconded the motion, which was unanimously approved.

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**Heidi Bouck**, Recorder